Number 2

Land Notes

An external evaluation of the Community Lands Initiative found that the formalization of community land rights led to increased private investment, as theory predicts. Interestingly, the bulk of this investment was internal, by community members or groups themselves.

iTC and Investments in Community Land and Natural Resources

The Community Land Initiative (iTC) has worked since 2006 to prepare communities for engaging in negotiations with investors for their access to community lands. iTC efforts have aimed at: social preparation of communities as to the meaning of the Land Law and other legislation and regulations; the delimitation of community land; organization of Community Committees for Natural Resource Management (CGRNs); resolution of land conflicts; preparation of community plans for community development; organization and titling of agricultural associations within communities. This promotion of community assets as envisioned in the Land Law and other legislation should provide a positive environment for fair and sustainable investments in community lands and natural resources.

An evaluation¹ of the iTC project produced some data as to the validity of this expectation.

The field work in May, 2013 for the e valuation involved a study of 52 communities and associations sampled from lists of projects assisted by the iTC in three provinces (Cabo Delgado, Manica, and Zambezia). That data show that the iTC through its service providers in combination with government (especially the SPGC and SDAE as well as units of local government) and traditional leaders did in fact Influence changes in community and association behaviors and relationships in the above outlined ways as documented



Vegetable production in Manica

in 156 outcomes collected using the Outcome Harvest tool in the sample of communities and associations.

Community members who we interviewed perceived that these iTC influenced changes in community decision making capacities and identification of boundaries of their land contributed to identified investments made in their communities *after* the iTC completed its work in 35 of the 52 sites studied (just over 67% the iTC intervention sites).

Surprisingly, the importance of internal community investors exceeded external investors. Forty-six percent (46%) of the all sites have internal investments which have occurred since the iTC did its community promotion work, whereas 27% of the sampled communities and associations have experienced external investment projects since the iTC worked at the sites.

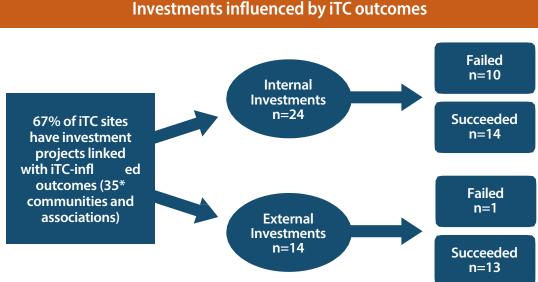
These sites with at least one investment project divided into one group of 24 sites (11 communities and 13 associations) with internal investments, that is, projects predominantly being done by local people, and another composed of 14 sites (seven communities and seven associations) with investment projects done by outside investors.

Of course not all investment projects succeed. Figure 1 shows that a higher proportion of internal investment projects fail than the external ones. Overall, just over 50% of all the iTC communities and associations have investment projects which have had a degree of success, at least as of mid 2013.

The frequently encountered opinion that the iTC has not encouraged investments is probably not correct, at least as shown in the evaluation data.

1 DflD sponsored an evaluation of the iTC using Outcome Harvesting and other tools in mid 2013. See: Effective Development Group, "Evaluation of the Mozambique Community Land Use Fund—Final Report", January, 2014, requested by the Department for International Development, UK.

Figure 1: Investment projects in iTC-assisted communities and associations



* Some sites have internal and external investments.

We recognize that investments from local people probably are of limited size, and sometimes fail. Also, the data used come only from iTC assisted communities and associations, so that it is possible that similar investments are occurring in communities which have not received iTC assistance. However, we are confident that encountered investments have links to the boundary identification and capacity development activities carried out by the iTC.

The data also do not show the amounts of capital, labor and technology being invested, nor whether investments have been beneficial to community members or are environmentally sustainable.

Nonetheless, the data suggest that iTC interventions have contributed significantly to subsequent private investments in the communities where iTC has worked, particularly to encourage small scale investment by local investors. In the short term. At least one implication of these findings is that government and/or NGO support to investments emerging from within communities may have more immediate payoff than putting hope primarily in trying to bring in large outside investors.

Of course, given the historic low levels of past investments in rural communities, there is a need for very significant numbers of investments. Certainly more effort is needed to encourage local as well as outside investors, including state investors, into dialogues which result in fair and sustainable agreements to provide the overall levels of investments

Which are badly needed for improving agricultural/forestry productivity and family enterprises.

In terms of state investments in communities, the DfID study found relatively few examples of communities receiving the legally provided portions of forest and tourism licensing fees. There are also very few instances of community CGRNs or agricultural associations receiving District Development Funds (FDD).

Community level resource management capacities are just emerging. These local development funds at small scales and carefully monitored can provide financial management training to CGRNs and could be the catalyst for strengthening community administrative capacities while helping to meet real community needs. With experience and training, capacities could be developed for application in other community development activities, such as the administration of larger scale agreements with investors, private and state.

While limited in scope the evaluation data is indicative of positive iTC contributions to investments. More complete and focused data would help confirm or qualify these initial findings.

-David Stanfield, Terra Institute

Land Notes

[Este primeiro conjunto de Land Notes foi desenvolvido como exemplos de uma série de publicações que poderiam ser lançados por diversos atores envolvidos nos debates em curso sobre a política fundiária e a governação de terras em Moçambique. O texto final só será desenvolvido uma vez que a série é acordado, e a sua instituição de acolhimento identificada.]